

# CITY OF FRISCO, TEXAS CITIZEN'S FINANCIAL REPORT FISCAL YEAR 2022

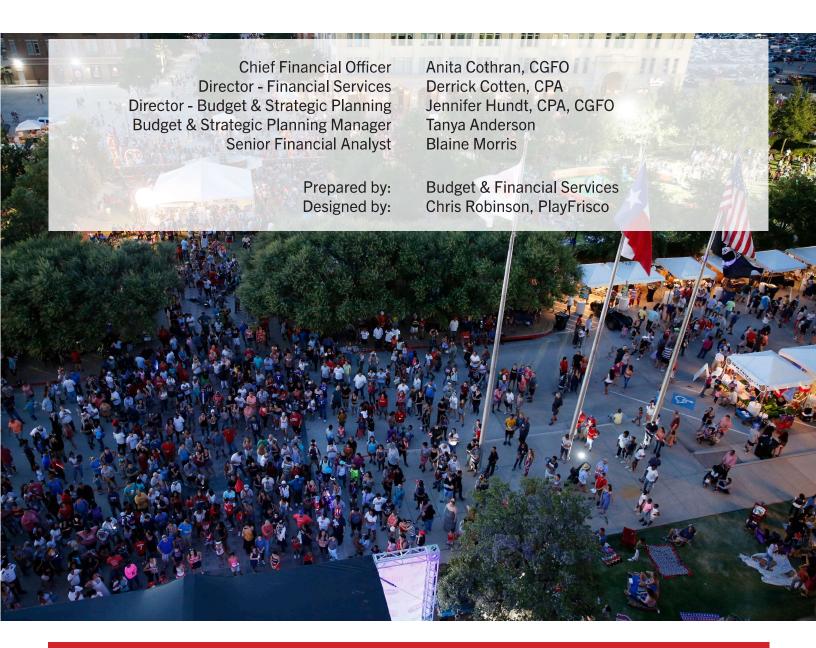




## **CITY OF FRISCO, TEXAS**

## CITIZEN'S FINANCIAL REPORT

September 30, 2022



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## **CITY OF FRISCO, TEXAS**

We are pleased to present the City of Frisco Citizen's Financial Report (CFR) for the year ended September 30, 2022. The report summarizes the statistical, economic and financial information contained in the 2022 Annual Comprehensive Financial Report (ACFR). The ACFR was prepared in conformance with generally accepted accounting principles (GAAP) and was independently audited by FORVIS LLP. The CFR, while unaudited, provides a brief analysis of where the City's revenues come from and where the dollars are spent as well as trends and local economic information. It is presented as a means of increasing public awareness about the City's financial condition by providing the highlights through a more user-friendly presentation. Most of the detailed financial information in this report refers to our operating accounts, not all the individual funds and component unit funds of the City. For a more detailed, GAAP basis, full disclosure review of the individual funds and component unit financial statements, one should refer to the City's ACFR that is accessible through the City's website: www.friscotexas.gov

Residents are encouraged to attend our public hearings for Budget in August and September of each year, as well as the presentation of the audited financial information in late February/early March. Financial Policies are discussed during the budget approval process and are detailed in the Annual Budget also available on the City website.

We hope that this summary report provides you with information about our City that interests you. If you have questions or comments, or would like more details, please contact us at www.friscotexas.gov. We welcome your questions and feedback regarding the financial position and policies of the City of Frisco.



### **FRISCO CITY COUNCIL**

The City of Frisco, incorporated in 1908, is located in west central Collin County and east central Denton County, approximately 25 miles north of downtown Dallas at the intersection of the Dallas North Tollway (DNT) and State Highway 121, now known as Sam Rayburn Tollway (SRT). US Highway 380 is the northern border for the City, FM 423 is the western border, Custer Road the eastern border and State Highway 289 is a major north/south corridor. DFW Airport and Love Field are within a short 30 minute drive. Frisco is a political subdivision that operates as a home-rule city under the laws of the State of Texas and a charter approved by the voters in 1987 and amended in 2002, 2010 and 2019. The City operates under the Council/Manager form of government. Policy making and legislative authority are vested in the governing council, which consists of the Mayor and six members elected at large. The Council is responsible for, among other things, passing ordinances, adopting the budget, appointing committees, and hiring the City Manager, City Attorney and Municipal Judge.



John Keating Mayor Pro-Tem Place 1



Jeff Cheney Mayor



Angelia Pelham Deputy Mayor Pro-Tem Place 3



Tammy Meinershagen Place 2



Bill Woodard Place 4

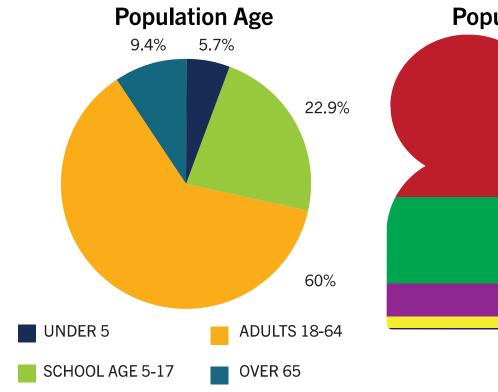


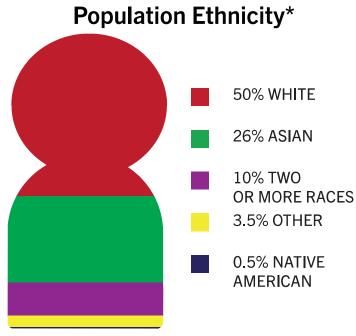
Laura Rummel Place 5



Brian Livingston Place 6

## **POPULATION & DEMOGRAPHIC TRENDS**





\*Due to the option of choosing one or more ethnicities, the percentages do not total 100%

### **Employment**

Labor Force Participation (16 yrs+)	72.5%
Unemployment Rate	5.0%
Families below poverty level	1.8%
Average Commute Time (min.)	26.3
Work from home	41.7%
Self-Employed (Unincorporated)	3.9%

### **Housing Units**

Housing Units	82,504
Vacancy Rate	2.4%
Median Home Value	\$564,158
Median Family Income	\$154,769
Mean Home Value	\$617,563
Mean Household Income	\$66,882

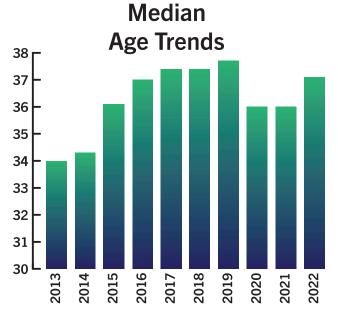
## **Educational Attainment**

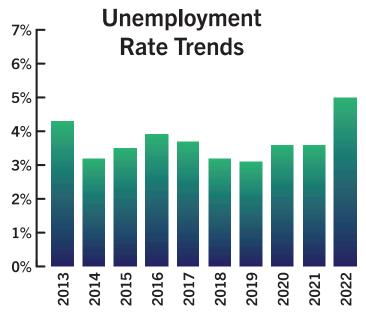
(25 years+)

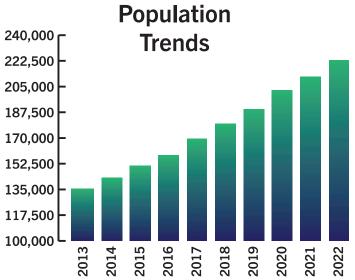
> High School Diploma	95.7%
Bachelors Degree	41.7%
Graduate Degree	25.5%

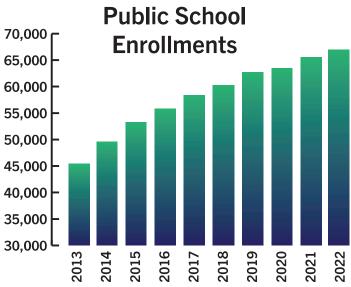
## Housing Burden (Housing Cost >35% of Income)

Renter Occupied	38.1%
Owner Occupied	20.6%
Without a mortgage	5.7%











### **STATS AT A GLANCE**



### **General Government**

- 7 Sports Complexes Supported
- 3 Museums, Art Gallery Supported



### **Public Safety**

Police Fire Stations 9 Stations

83 Patrol & Traffic Dedicated Vehicles



### **Highways & Streets**

2,419 Streets (miles)

1

13,029 Streetlights/street poles

164 Traffic signals



### **Culture & Recreation**

1,528 Parks developed acreage895 Parks undeveloped acreage

1 Swimming facilities

1 Recreation centers

1 Community centers

8 Tennis courts

35 Soccer fields

24 Baseball fields



#### Water

64,681 Customers/Accounts

1,156 Water lines (miles)

12,907 Fire hydrants

127.0 Maximum daily capacity (millions of gallons)



### Sewer

60,486 Customers/Accounts

865 Sanitary sewers (miles)

484 Storm sewers (miles)

	General Government
1,384 620 966	Residential Permits Commercial Permits Planning & Development Cases Processed
3,004 13,180 303	Police Physical Arrests Traffic Violations Parking Violations
19,522 7,769 1,213	Fire Protection  Number of Calls Answered Inspections Inspections - SAFER Program
38,403 13,899	Highways & Streets Street Resurfacing (Square Yards) Street Curb Miles Swept
129,013 21,495	Environmental Services Solid Waste Collected (tons) Recycled Materials Collected (tons)
3,697,226 575.418	Culture & Recreation  Library Transactions Library Visits



3,037,220	Library Transactions
575,418	Library Visits
2,423	Parks Acreage
648,962	Athletic Facilities & Senior Center (Visits)



### Water

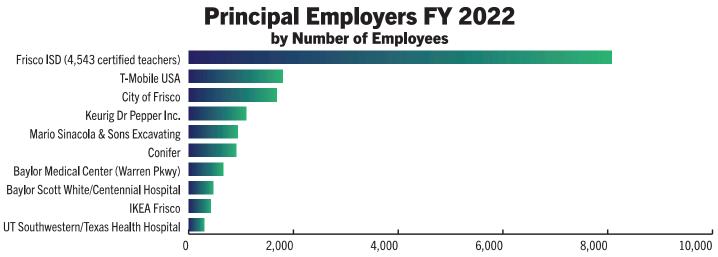
1,558	New Connections
39.0	Average Daily Consumption (Million Gallons)



### Sewer

Average Daily Wastewater Flow (million gallon/day) 14.9

## **ECONOMIC DEVELOPMENT**



#### **Top Occupations**

Professional, Scientific, & Technical Services	17.3%
Finance & Insurance	12.3%
Health Care & Social Assistance	10.7%
Retail Trade	9.8%
Educational Services	8.6%

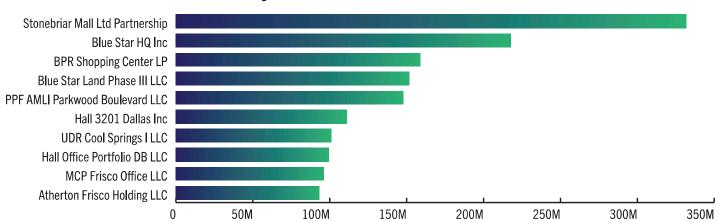


## **ECONOMIC DEVELOPMENT**



### **Principal Taxpayers FY 2022**

by Taxable Assessed Valuation



Taxpayer	Rank	Percent of Total Valuation
Stonebriar Mall Ltd Partnership	1	0.91%
Blue Star HQ Inc	2	0.59%
BPR Shopping Center LP	3	0.43%
Blue Star Land Phase III LLC	4	0.41%
PPF AMLI Parkwood Boulevard LLC	5	0.40%
Hall 3201 Dallas Inc	6	0.30%
UDR Cool Springs I LLC	7	0.28%
Hall Office Portfolio DB LLC	8	0.27%
MCP Frisco Office LLC	9	0.26%
Atherton Frisco Holding LLC	10	0.25%

TOP 10 TOTAL TAXABLE VALUE

\$1,507,248,608

TOTAL TAXABLE VALUATION

\$36,643,992,146

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## GOVERNMENT-WIDE STATEMENT OF NET POSITION

Government-wide financial statements provide financial information about the City as a whole. The government-wide focus is on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period for governmental activities and business-type activities.

#### \*in Thousands

### **Summary Statement of Net Position**

Assets	\$3,271,054
Deferred Outflow of Resources	\$25,520
Liabilities	\$1,100,177
Deferred Inflow of Resources	\$72,123

Net Investment in Capital Assets	\$1,803,202
Restricted	\$128,192
Unrestricted	\$192,880
Total Net Position	\$2,124,274



**Net Position,** the amount that assets and deferred outflow of resources exceed liabilities and deferred inflow of resources, may serve over time as a useful indicator of a City's financial position. It is a snapshot of the City's entire resources and obligations, or net worth, at the close of the fiscal year. The City's combined net position is \$2.12 billion as of September 30, 2022, which consists of \$1.6 billion in governmental activities and \$523 million in business-type activities.

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## The Three Components of Net Position Are:

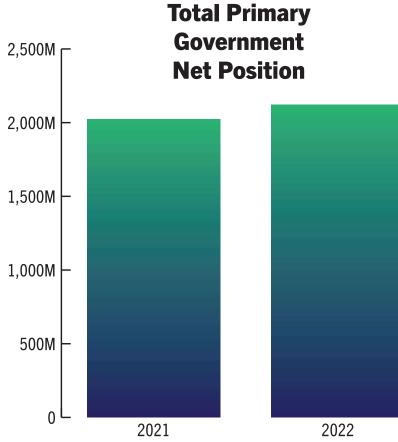
Net Investment in Capital Assets, represents the City's investment in land, buildings, improvements other than buildings (infrastructure), machinery, equipment, vehicles and construction in progress, less unspent bond proceeds.

**Restricted assets** represent external restrictions imposed by creditors, grantors, contributors, or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted assets** represent assets that may be used to meet the City's ongoing obligations to citizens and creditors.



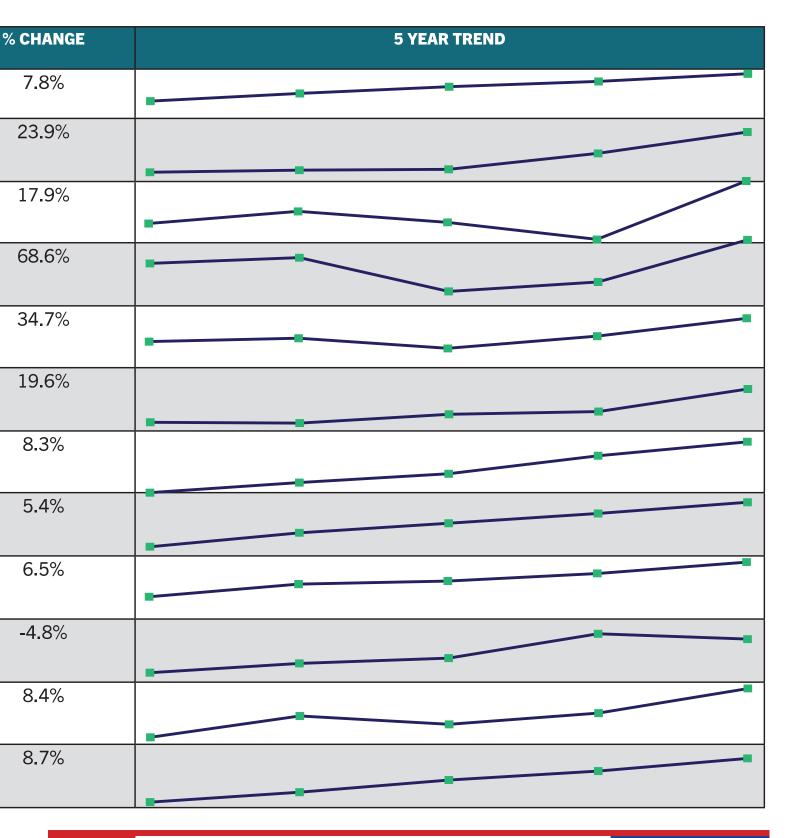




## **CITY OF FRISCO FINANCIAL HEALTH MEASURES**

MEASURE	PRIOR YEAR (FY21)	REPORT YEAR (FY22)	
Ad Valorem Taxes	\$150,882,839	\$162,681,758	
Sales Taxes	\$54,984,501	\$68,114,505	
Franchise Taxes	\$10,031,878	\$11,831,566	
Hotel/Motel Taxes	\$4,716,757	\$7,951,774	
Other Taxes	\$1,193,846	\$1,607,869	
Water & Sewer Revenues	\$106,735,274	\$127,625,789	
Environmental Services/ Stormwater Revenues	\$25,747,755	\$27,888,005	
Governmental Expenses	\$316,686,268	\$333,660,467	
Water & Sewer Expenses	\$107,973,934	\$114,982,995	
Environmental Services/ Stormwater Expenses	\$26,232,863	\$24,983,495	
Outstanding Debt Liability	\$899,339,222	\$976,208,198	
Property Values (Net Taxable)	\$33,718,537,249	\$36,643,992,146	

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## GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All revenues and expenses are taken into account as soon as the underlying event is known, regardless of the timing of related cash flows. Revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

REVENUES	2021	2022	
General:			
Property tax	\$150,883	\$162,682	
Sales tax	\$54,984	\$68,115	
Other tax	\$57,284	\$59,210	
Investment & other	\$573	\$2,238	
Program:			
Charges for services	\$162,210	\$191,188	
Grants and contributions	\$70,682	\$91,231	
Total revenue	\$496,616	\$574,663	

\*in Thousands



EXPENSES	2021	2022	
Total expenses:	\$450,893	\$473,627	
Change in net position	\$45,723	\$101,036	
Net position, beginning	\$1,977,514	\$2,023,237	
Net position, ending	\$2,023,237	\$2,124,274	

\*in Thousands

### **Revenue Classifications**

<u>GENERAL</u>: Taxes - Property taxes (ad valorem) are the largest revenue source for the City. Sales tax, franchise tax from utilities, intergovernmental property tax for the Tax Increment Financing District or from the City's component units, and mixed beverage taxes are also collected by the City. Details for the major governmental revenue sources can be found on the following pages of this report.

<u>PROGRAM: CHARGES FOR SERVICES</u> - Revenues in this classification include our permits and licenses fees, ambulance and public safety fees, parks and recreation user fees, rentals, utility fees for water, sewer, garbage, and stormwater.

<u>PROGRAM: GRANTS & CONTRIBUTIONS</u> - Revenues in this classification include any grants we have received during the year. Contributions include the developer contributions for infrastructure (roads, right-of-way and utilities), impact fee collections, assessment fee collections and various smaller donations for operations.

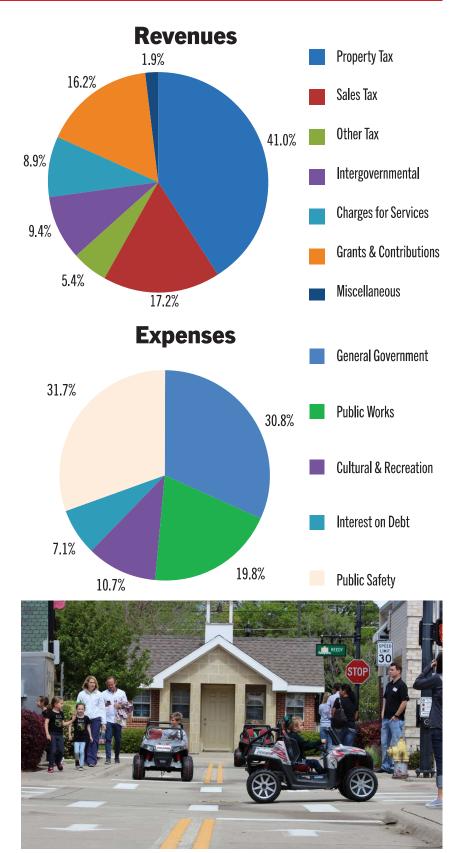
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## GOVERNMENTAL ACTIVITIES ANALYSIS

The City's governmental activities include the general fund, special revenue funds, capital project funds, and debt service funds; while business-type include the enterprise funds. The information below provides a short-term view of government operations and illustrates how services are financed.

The majority of the City's basic services, such as police, fire, libraries, parks & recreation, development, public works, and general administration are reported in governmental funds. Property taxes, sales taxes, and franchise fees finance most of these activities. Governmental funds focus on how money flows in and out of those funds and the balances left at year end that are available for spending. The City of Frisco maintains 16 individual governmental funds. As of September 30, 2022, the City of Frisco's governmental funds reported a combined ending fund balance of \$577.3 million, which is up \$107.8 million from the prior fiscal year.

Total revenues for governmental activities increased when compared to the prior year by approximately \$56.5 million. General revenue had an increase of \$30.2 million which is primarily attributed to an increase in property tax and sales tax revenues. Program revenues had an increase of \$22.6 million where charges for services and capital grants and contributions had significant increases. Total expenses for governmental activities increased \$17 million.

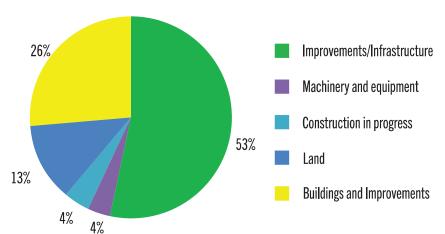


### **CAPITAL ASSETS - WHAT WE OWN**

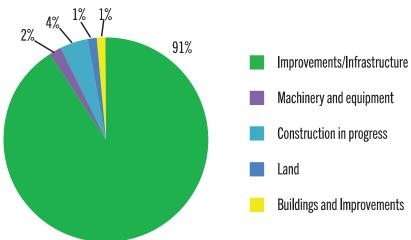
By far, the largest portion of the City's net position reflects its investment in capital assets (land, buildings, machinery and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate the liabilities.

Voters approved a \$345 million bond authorization in the May 2019 Bond Election which included five propositions for Public Safety, Streets, Public Works, Library, and Parks. The chart below summarizes the unissued authorized general obligation bonds remaining by proposition.

### **Capital Assets Governmental Funds**



### **Capital Assets Business Type Activities**



#### **Election May 1**3

Branch Library Senior Center (I

Community Cul Science (

Improve/Renova Complex

Grand Park (Pro

### Remaining 20

#### Election May 9

City Hall/Library
Grand Park (Pro
Community Cul

Science (

### Remaining 20

## Election May 4, Public Safety (F

Street Improver Public Works &

Library (Prop. D Parks, Trails, Fa

Remaining 20

#### **Total Authoriz**



Authorized/Unissued Bonds					
3,200 <u>6</u>	Voted Bonds	Issued Prior Years	Issued FY 2022	Will Not be Sold	Unissued Balance
(Prop 5)	8,000,000	-	-	8,000,000	-
Prop. 7)	2,500,000	-	-	2,500,000	-
tural Arts & Center (Prop. 8)	5,000,000	3,000,000	2,000,000	-	-
ate Frisco Municipal (Prop. 10)	1,000,000	-	-	1,000,000	-
p.12)	22,500,000	12,000,000	-	-	10,500,000
06	39,000,000	15,000,000	2,000,000	11,500,000	10,500,000
<u>2015</u>					
Expansion (Prop. 4)	37,000,000	15,000,000	10,925,000	-	11,075,000
p. 7)	10,000,000	-	-	-	10,000,000
tural Arts & Center (Prop. 8)	10,000,000	-	10,000,000	-	-
15	57,000,000	15,000,000	20,925,000	-	21,075,000
2019					
rop. A)	62,500,000	26,000,000	3,600,000	-	32,900,000
nents (Prop. B)	155,000,000	75,000,000	55,000,000	-	25,000,000
Technology (Prop. C)	12,000,000	12,000,000	-	-	-
)	62,000,000	62,000,000	-	-	-
cilities (Prop. E)	53,500,000	-	18,475,000	-	35,025,000
19	345,000,000	175,000,000	77,075,000	-	92,925,000
ed/Unissued Bonds	441,000,000	205,000,000	100,000,000	11,500,000	124,500,000



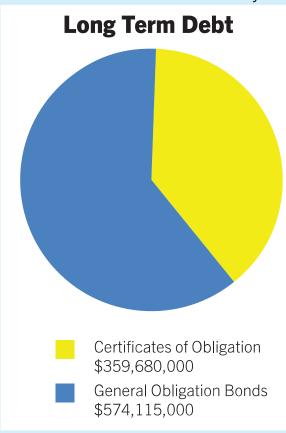


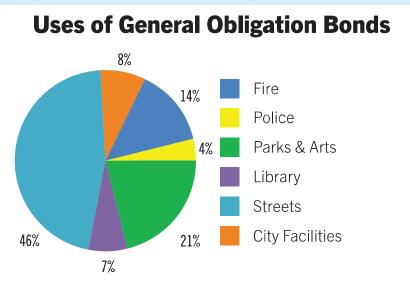


## LONG TERM DEBT SERVICE WHAT WE OWE

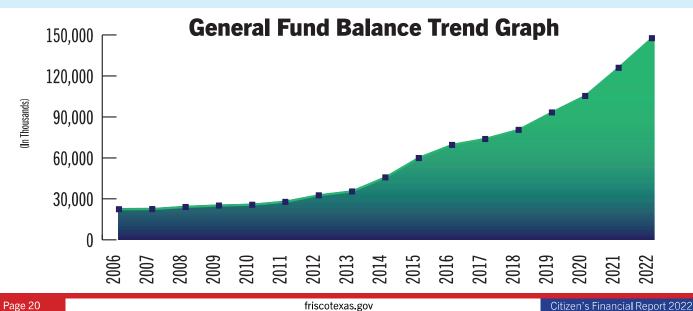
At September 30, 2022, the City's total long-term debt for its governmental and business-type activities totaled \$933,835,000, which includes all debt for the city, excluding premiums and discounts.

GO bonds are issued for various City projects and repaid with ad valorem taxes. The major expend over the past ten years has been to construct new streets (46%). CO Bonds are issued for the Utility System infrastructure and for leased facility construction (such as the arena and stadiums).





<b>Current Bond Ratings</b>				
	Standard & Poor's Corporation	Moody's Investor Services		
General Obligation Bonds	AAA	Aaa		
Certificate of Obligation Bonds	AAA	Aaa		



### **GENERAL FUND TRENDS**

### General Fund Ralance Trend Chart

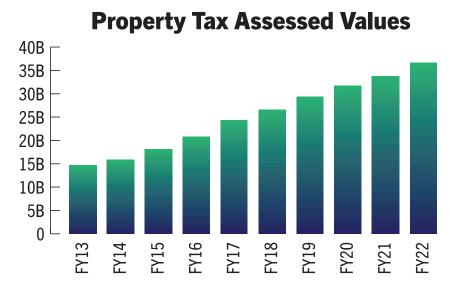
General Fund Balance Tren	u Gilart	*in Thousands
REVENUES:	2021	2022
Taxes		
Property	\$94,898	\$101,474
Sales	\$54,705	\$67,723
Franchise	\$9,928	\$11,350
Other	\$1,194	\$1,608
Charges for Services	\$23,373	\$27,284
Intergovernmental	\$2,993	\$2,940
Investment Earnings	\$183	\$462
Contributions, Donations and Grants	\$197	\$201
Payments from Component Units	\$2,000	\$581
Miscellaneous	-	\$1,374
Total Revenues	\$189,471	\$214,997
EXPENDITURES:		
Current:		
General Government	\$43,163	\$55,979
Public Safety	\$87,657	\$99,816
Public Works	\$14,359	\$14,749
Culture and Recreation	\$19,976	\$22,195
Capital Outlay	\$4,130	\$3,927
Principal Retirement	\$0	\$141
Interest & Fiscal Charges	\$0	\$10
Total Expenditures	\$169,285	\$196,817
Excess of Revenues Over Expenditures	\$20,186	\$18,180
OTHER FINANCING SOURCES (USES):		
Lease Financing	\$0	\$1,008
Proceeds From Sale of Assets	\$408	\$533
Transfers In	\$1,133	\$4,908
Transfers Out	\$(1,084)	\$(2,701)
Total Other Financing Sources and Uses	\$457	\$3,748
Net Change in Fund Balances	\$20,643	\$21,928
Fund Balances, October 1	\$105,372	\$126,015
Fund Balances, September 30	\$126,015	\$147,943

The fund balance (equity) of the general fund increased \$21.9 million to \$147.9 million from the prior year balance of \$126 million. Fund balance is a particularly important measure in the general fund because it reflects the primary functions of the government and includes local tax revenues. At the end of the current fiscal year, unassigned fund balance for the general fund of \$81.6 million is 41.4% of general fund expenditures. City financial policy requires us to maintain at least three months of expenditures or 25% in fund balance.



## REVENUE SOURCES - PROPERTY TAX VALUES

Ad valorem property tax collections for operations and debt service are the City's largest operating revenue source and were \$162.7 million for FY22. The Appraisal District's assessed value for the tax roll on January 1, 2021, (which the 2022 levy was based), totaled \$36.6 billion. This tax roll included nearly \$1.5 billion in new property or a 4.6% increase and an increase of \$1.4 billion or 4.1%, in existing property values. Overall, the January 1, 2021 tax roll increased \$2.9 billion or 8.7% over the prior year.



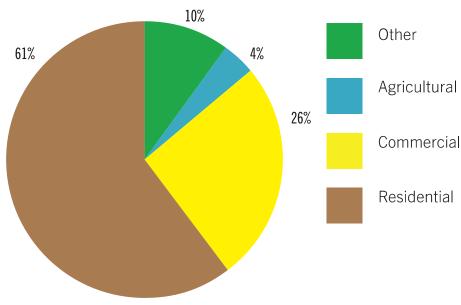
The City is permitted by Article XI, Section 5 of the State of Texas Constitution to levy taxes up to \$2.50 per \$100 of assessed valuation.

87% of Frisco's property tax value is the combination of single-family residence and commercial real property. The City's top five taxpayers are Stonebriar Mall, Blue Star HQ, BPR Shopping Center, Blue Star Land Phase III, and AMLI Parkwood with a combined taxable value of \$1.01 billion.



### **Property Values**

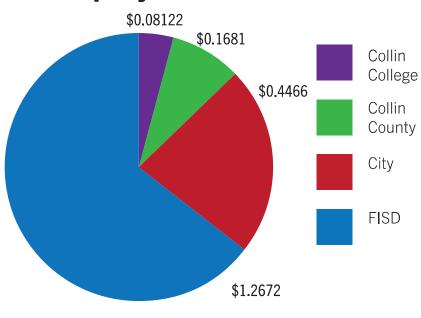
#### by Category



## **REVENUE SOURCES - PROPERTY TAX RATES**

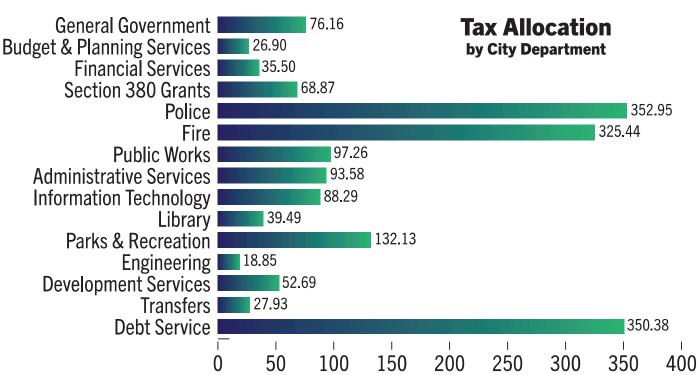
Frisco's tax rate was \$.4466 cents per \$100 of assessed valuation for FY22. The total tax rate includes \$.295215 cents for operations and maintenance (O&M) with \$.151385 cents for debt service (I&S). Frisco continues to offer one of the lowest municipal tax rates in the area. Our certified property tax base for FY 2022 was \$36.6 billion, with an \$80,000 exemption for Seniors Over 65, and a 10% homestead exemption.

### **Property Tax Rate Allocation**



The total property tax bill for a Frisco property owner includes the City, County, Independent School District, and College District (within Collin County). The chart shows the tax rate for each entity for FY 2022, for residents in Collin County and Frisco ISD.

The annual residential property tax bill for an average home valued at \$400,000 in Collin County, Frisco ISD was \$7,852 for FY22. The City's share is \$1,786 per year or \$148.83 per month. The chart below shows how much of the annual City tax bill is allocated to each department and debt service.

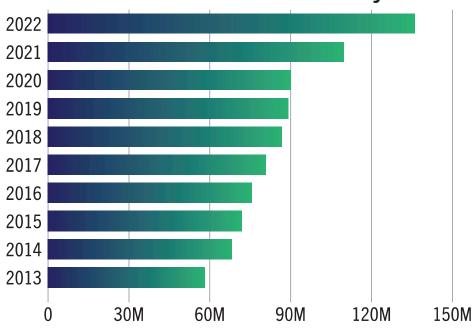


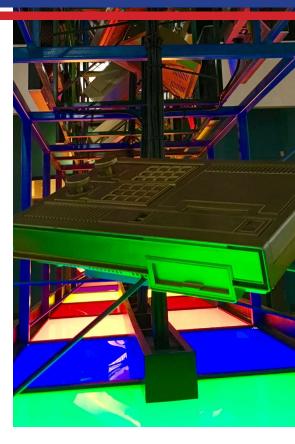
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## REVENUE SOURCES - SALES TAX COLLECTIONS

Total sales tax collections were \$136 million for FY22, an increase of approximately \$26.3 million or 23.9% over the prior fiscal year.

## Sales Tax Collection History





The City's local portion of 1% of the 8.25% sales tax is used to fund general fund expenses. The other 1% is used to fund our Type A & Type B corporations at .50% for economic development and .50% for park development. Sales tax collections are produced from Frisco's sizeable retail base, including a regional shopping mall, hundreds of specialty shops/boutiques and several other major retailers located in the City.

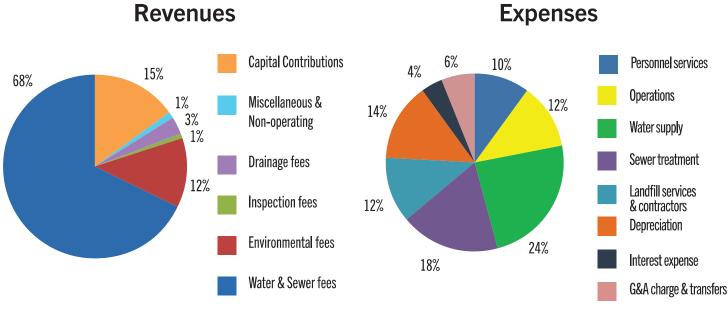


## BUSINESS-TYPE REVENUES AND EXPENSES

We maintain separate enterprise funds to account for water and sewer, environmental services and stormwater drainage activities. These funds account for "business-type activities", similar to those found in the private sector, that include services funded through user charges.

The City's enterprise funds recorded charges for services of \$155.3 million. Total operating expenses were \$157 million. The most significant expenses of the water and sewer fund were \$37.1 million to purchase water, \$28.2 million for the cost of sewage treatment, \$18.5 million for landfill charges and garbage collection, \$21.6 million for depreciation, and \$15.3 million for salaries and benefits.

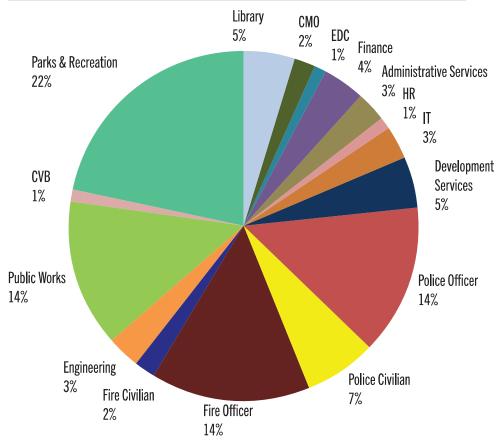
The charts below reflect the total revenues and expenses for all of the City's business type activity funds, including Utilities, Stormwater, and Environmental Services.





## **STAFFING LEVEL HISTORY**

Function	2020	2021	2022
General government	288	289	299
Public safety			
Police			
Police Officers	218	221	235
Civilian	111	114	118
Fire			
Firefighter & Fire Officers	238	239	248
Civilian	27	27	28
Highways and streets			
Engineering	42	42	43
Maintenance	77	77	77
Culture and recreation	467	460	474
Environmental services	21	22	22
Utilities	119	119	124
Stormwater	20	20	20
Total	1628	1630	1688



**Fund Title** 

**Major Funds** 

**General Fund** 

TIRZ #1 Fund

**Capital Projects Fund** 

**Debt Service Fund** 

**Utility Fund** 

**Utility Capital Projects Fund** 

**Utility Impact Fee Fund** 

**Non-Major General Funds** 

Non-Major Special Revenue Funds

**Non-Major Enterprise Funds** 

**Component Units** 

**Totals** 



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## **BUDGET APPROPRIATIONS FY 2023**

Estimated Beginning Balance	Revenues	Expenditures	Transfers (Net)	Estimated Ending Balances
Juliano	THE TOTAL OF THE T	<u> </u>	Hamelete (1101)	
\$86,268,204	\$223,038,194	\$226,967,271	\$4,050,495	\$86,389,622
3,048,070	43,944,796	22,487,001	(20,726,978)	3,778,887
35,379,560	211,125,000	248,340,697	26,494,000	24,657,863
282,717	60,653,859	90,314,220	31,976,874	2,599,230
70,501,996	135,925,490	129,913,372	(531,671)	75,982,443
1,715,732	15,000,000	16,906,150	8,993,900	8,803,482
28,026,729	-	-	(3,000,000)	25,026,729
38,278,616	1,754,386	2,289,759	2,226,037	39,969,280
29,873,432	30,302,822	10,492,210	(34,304,362)	15,379,682
2,888,210	32,855,759	28,172,215	(2,652,367)	4,919,387
138,711,433	94,234,461	66,518,270	(12,525,928)	153,901,696
\$434,974,699	\$848,834,767	\$842,401,165	\$ -	\$441,408,301

City Council adopted the FY 2023 Budget in September 2022, as required by City Charter.



Total estimated revenues for FY23 include 39% for taxes, 29% for bond proceeds to continue the Capital Improvement Programs, 21% for fees charged, 10% for interfund transfers and 1% for interest income and miscellaneous.

Services account for 38% of the total expense, with salary and personnel costs totaling 19%. Capital outlay for the new budget year is projected to be 33% of the total expense with interfund transfers accounting for 10%.

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